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ANNUAL REPORT

OCTOBER 2012 – SEPTEMBER 2013

MEXICO LOW EMISSIONS DEVELOPMENT PROGRAM (MLED)

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PROGRAM OVERVIEW

The México Low Emissions Development Program (MLED) is a three-year project with a two-year option period funded by the Mexico Mission of the U.S. Agency for International Development (USAID). The MLED Program is intended to address México's contribution to global climate change (GCC) and global greenhouse gas (GHG) emissions by assisting its Federal and State Governments, businesses, and other stakeholders in establishing the key enabling conditions and tools needed to participate in emerging international GHG management frameworks and meet obligations under the Copenhagen Accord.

The four main tasks carried out under the MLED Program are:

Task 1: Support the development and implementation of a national Low Emissions Development Strategy (LEDS) and subnational climate change action plans.

The MLED Program works with a broad range of stakeholders to strengthen in-country human and institutional capacity for low-emissions development planning at the federal and subnational levels. Technical assistance includes adapting analytical tools and practices including emissions inventory development, economic and environmental modeling and analysis, sector-specific analysis, and data collection and management. The MLED Program team is also providing analytical support to identify, evaluate, and prioritize actions and programs that could contribute to low emission development such as market potential analysis, marginal abatement cost curves, and co-benefit assessments. Besides, the MLED Program is supporting the Government of México (GOM) in developing policies and programs which facilitate implementation of sector-specific mitigation actions and working to increase access to financing in support of LEDS implementation.

Task 2: Strengthen México's systems to inventory, register and conduct Monitoring, Reporting, and Verification (MRV) of GHG emissions.

The MLED Program provides assistance to the GOM, at Federal and State level, and the Private Sector to facilitate further development and expansion of its existing GHG inventory and monitoring systems and eventually fuse them into a fully-integrated system for measuring, reporting, and verifying GHG emissions and mitigation from all sectors of the economy at the national, state, and municipal, level using practical and reliable internationally accepted methods and protocols. This system will promote more effective and accurate measurement and reporting of emissions, ensure that México is fulfilling its stated mitigation goals, and instill confidence in México's commitments before the international community.

Task 3: Implementation of Clean Energy Interventions supporting LEDS.

The Clean Energy component of the MLED Program supports the overall goal of reducing, mitigating, and/or sequestering GHG emissions by enhancing the GOM's efforts to increase the use of renewable energy and energy efficient end-use technologies among other approaches.

The MLED Program supports the adoption by appropriate stakeholders (federal/subnational governments, domestic users, private industry, etc.) of strategic, high-impact/low-cost, politically feasible actions with potential for substantial GHG reductions while contributing to economic growth. To that end, the MLED Program team is working to: 1) design and carry out high-potential, clean energy pilot projects and 2) identify previously-tested best practices, which have not yet been widely adopted, and bring them to scale through development of programs and policies.

Task 4: USAID/México Global Climate Change Program Coordination.

The MLED Program is the lead mechanism under USAID/México's Global Climate Change (GCC) Program, implemented by a range of partners through diverse mechanisms. The MLED Program team will document and integrate the results of all these programs, fostering collaboration, information sharing, and close coordination with other USAID/México GCC Program implementers.

SUMMARY OF ANNUAL ACCOMPLISHMENTS

The following is a summary of the program's FY 2013 accomplishments in relation to the targets established in the Performance Management Plan (PMP):

MLED Indicator number	Result	Indicator	Unit	PMP FY2013 Target	FY2013 Accomplishments
1	Strengthened policies, plans and regulations for low emissions development.	4.8.2 – 4	Number of laws, policies, plans, etc. (cumulative)	1	1
2	Enhanced institutional and technical capacities.	4.8.2-14	Number of institutions (cumulative)	1	10
3	Development and implementation of models, systems, methodologies, and key tools for LED, MRV, clean energy, and financial mechanisms for investment in clean energy.	4.8.2-8	Number of tools, etc. (cumulative)	4	17
4	Reduction of GHG Emissions (metric tons).	4.8.2-25	Tons of CO ₂ e	1,000	1,590

The following is a summary of the program accomplishments under the indicators established in the Performance Management Plan (PMP).

1.- Strengthened policies, plans and regulations for low emissions development. (PMP Indicator 4.8.2-4). Unit: Number of laws, policies, plans, etc. (cumulative)

Activity Number	Activity Name	Status
1.1.13	Support the federal government in the design of LEDS institutional and Public Policy instruments (National Climate Change Strategy - ENCC)	Completed

MLED provided technical assistance for the construction of the Greenhouse Gas (GHG) Emissions Baseline, Mitigation Cost Curves, and Abatement Scenario projections for their inclusion in the mitigation chapter of the National Climate Change Strategy (ENCC for its acronym in Spanish) that was published in the "Federal Government Official Journal" (Diario Oficial de la Federación). This output constitutes an integral component of a federal policy document.

The following is a list of multiannual activities, planned or in different stages of implementation, which will continue in FY2014.

Activity Number	Activity Name	Status
1.2.1	Support the federal government in the design of LEDS institutional and Public Policy instruments (PECC)	In-Progress
1.2.5	National Climate Change System: Integration and Coordination of Inter-institutional Mechanisms for the Deputy Ministry of Planning and Climate Policy (SEMARNAT)	In-Progress
1.3.4	Technical support to COCEF and the state of Baja California on its phase two of the PEACC development process	In-progress
1.3.8	Technical support to COCEF and the state of Coahuila on its phase two of the PEACC development process	In-progress
3.5.1	Inclusion of solar thermal systems in Mexico City's construction regulations.	In-Progress
3.5.2	Strategic advice to CRE in the Auction Process for Renewable Energy Projects.	Planned

2.- Enhanced institutional and technical capacities. (PMP Indicator 4.8.2-14). Unit: Number of institutions (cumulative)

MLED delivered a series of workshops and training events to build technical capacity for the development of Mexico's GHG Emissions Baseline, the development of Mitigation Cost Curves, the understanding and implementation of the Climate Change Law (LGCC), for restructuring the Mexican electricity market, for solar project financing, and for development of low carbon transportation plans in Mexico. These are summarized by Activity in the table below.

Activity Number	Activity Name	Status
1.1.8	Workshop on analysis and selection of economic models, and capacity building on the subject	Completed
1.1.11	Workshop - SEI/LEAP for INE and state government representatives	Completed
1.1.12	Workshop - SEI/LEAP for INECC on detailed baseline methodology and tool	Completed
1.1.14	Workshop - McKinsey for INECC on detailed cost curve methodology and toolkit	Completed
1.2.3	Disseminate information regarding the importance and relevance of the Low Emissions Development	Completed
2.2.3	Develop 5 sectorial workshops (Sectorial Workshop #1)	Completed
3.4.3	Technical assistance for the long term institutional strengthening of CRE: Smart Grids Forum	Completed
3.4.4	Technical assistance for the long term institutional strengthening of CRE: Peer to Peer on auctions.	Completed
3.4.5	Workshop on Solar Financing	Completed
3.4.8	Development of Low Carbon Transportation Plans in Mexico	Completed

The following table presents a list of multiannual activities, planned or in different stages of implementation, which will continue in FY2014.

Activity Number	Activity Name	Status
2.2.2	Develop 4 technology workshops (Technology Workshop #1)	Planned
2.4.2	Implement a theoretical and practical training program to carry out inventories, carbon footprint calculations and energy audits in ample companies	Planned
3.4.1	Training for the implementation of the Steam Generation and Distribution System Project	Planned
3.4.2	Training on the implementation of the Photovoltaic NAMA	Planned
3.4.6	Creation of a micro enterprise of youth installers on renewable energy systems in Ciudad Juarez.	Planned
3.4.7	Training for the implementation of the Clean Cook Stoves project.	Canceled

3.- Development and implementation of models, systems, methodologies, and key tools for LEDS, MRV, clean energy, and financial mechanisms for investments in clean energy. (PMP Indicator 4.8.2-8). Unit: Number of tools, etc. (cumulative)

As part of MLED's support for SEMARNAT and INECC, we financed and supervised the adoption of the LEAP model as a tool to evaluate national baseline emissions to construct Mexico's updated national emissions baseline. This work also was used as the basis for the development of a set of GHG abatement cost curves that identified potential emissions mitigation actions. All of these results were included in the National Climate Change Strategy (ENCC)

MLED provided road maps for the regulations that will be required for the implementation of the General Law on Climate Change (LGCC), as well as the description of the effects of the law on State and local governments. Based on the guidelines established in the LGCC, MLED prepared a study to develop the core elements for the establishment and operation of the Mexican Climate Change Fund.

A study to develop a methodology of budget analysis to help the states obtain funding for the implementation of their LEDS and PEACCs was developed. This study highlights the differences in both methods and values of budgets for environmental issues in the different states.

Regarding MRV systems, MLED undertook a review of the document that summarizes the state of the art in the design and implementation of MRV at the international level, and prepared the terms of reference and the work plan for the MRV system for the GDF PAACM (Mexico City municipal climate change action plan).

As part of the activities being performed to increase the exchange of experiences, the MLED Website was updated with a platform for an open forum to systematize and encourage this process.

Under the support being provided to Nacional Financiera (NAFIN), MLED developed a technology matrix of energy efficiency measures applicable to SMEs, with quantitative and qualitative review and analysis of eight different studies made by different agents of the Mexican market. Using this material, MLED developed and presented the results of a market study for potential clean energy projects for the sectors/technologies considered most appropriate to participate in the commercial financing initiative being carried out by NAFIN.

Under MLED's Steam Generation and Distribution Systems Energy Efficiency Project being performed with CESPEDS, the program completed three energy audits with key recommendations on thermal and electrical efficiency improvements. The identified mitigation potential represents 7,011 tons of CO₂e/year. As described elsewhere in this report, 1,590 tCO₂e were reduced in FY2013.

The following table provides a summary of the Activities completed.

Activity Number	Activity Name	Status
1.1.1	Emissions baseline (Toolkit)	Completed
1.1.5	Economy Baseline	Completed
1.1.6	Inventory of Climate economic related models available in Mexico	Completed
1.1.9	Cost-Benefit Analyses and Abatement Cost Curve Model	Completed
1.1.10	Abatement scenarios projections	Completed
1.2.6	Elements for the regulation of the Climate Change Law (LGCC)	Completed
1.2.7	Harmonization of state and municipal level policies, laws and instruments with the LGCC	Completed
1.2.8	Mexican Climate Fund creation	Completed
1.3.2	Develop a methodology of budget analysis to help the states obtain funding for the implementation of their LEDS and PEACCs.	Completed
2.1.1	Update the analysis of the current status and progress of MRV Systems at the international level	Completed
2.1.3	Develop a platform to systematize the exchange of experiences in GHG inventories among Mexican states	Completed
2.3.2	Develop the MRV conceptual platform for Mexico City's Climate Change Action Program (PACCM) and a system to monitor progress in GHG mitigation actions using the platform that SIAT-PECC implemented in SEMARNAT with the support of USAID	Completed
3.1.10	Share with NAFIN the results of the market study for potential clean energy projects made by PA Consulting	Completed
3.2.10	Study to Identify the Small Scale Hydropower Cost Competitive Potential in Mexico	Completed
3.2.11	Energy Efficiency Project on Steam Generation & Distribution Systems (SG&DS) in the Industrial Sector: (Energy Audit Company 1)	Completed
3.2.12	Energy Efficiency Project on SG&DS in the Industrial Sector: (Energy Audit Company 2)	Completed
3.2.13	Energy Efficiency Project on SG&DS in the Industrial Sector: (Energy Audit Company 3)	Completed

The following is a list of multiannual activities, planned or in different stages of implementation, which will continue in FY2014.

Activity Number	Activity Name	Status
1.1.2	Technical, Legal and Economic implementation barriers of mitigation routes	Planned
1.1.3	Specific policy package for the transport sector	Planned
1.1.7	Guidelines for the construction and implementation of LEDS for States of the Mexican Republic	Planned
1.2.2	Support the implementation of the Climate Change Law: Regulations (fund, economic instruments)	Canceled
1.2.4	Analysis of the social impacts of the LEDS	Canceled
1.3.1	Analyze the financial mechanisms that help the development of LEDS at the state level, and can be used as an input to their PEACCs.	Canceled
2.1.2	Update the analysis of the current status and progress of MRV Systems in Mexico	In-progress
2.1.4	Propose improvements to the guide to elaborate state GHG inventories	Planned
2.1.5	Update the analysis of current status and progress of verification processes for GHG inventories and for validating GHG mitigation, through ISO 14064 certified Validation and	Planned

Activity Number	Activity Name	Status
	Verification Agencies (VVA)	
2.1.6	Analyze the reliability of state GHG inventories through certified VVAs	Planned
2.1.7	Design and implement a process to verify state GHG inventories, including training	Planned
2.2.1	Develop 4 training courses on MRV. Each classroom course with duration of 3 days and 5 hours (teaching materials)	Planned
2.2.5	Develop 2 online training modules (Training Module #1)	In-Progress
2.3.3	Develop a platform to implement systems to monitor progress in achieving PEACC mitigation goals	In-Progress
2.3.4	Develop a system to register and monitor the GHG inventories and mitigation from the companies and institutions in the Programa GEI	In-Progress
2.3.5	Develop a prototype MRV system for NAMAs	Planned
2.3.6	Application of standards for accounting and Mitigation Goals monitoring (EMM) and Mitigation Policies and Actions (EPAM) 2013-2018 PECC development.	In-Progress
2.4.1	Develop a strategy to strengthen verifying capacity through the increased availability of verifiers, to support the process established in the Climate Change Law	Planned
3.1.1	Clean Energy demonstration projects in terms of bankability	In-Progress
3.1.2	Case studies in support of financing CE projects	Planned
3.1.3	Development of a model of economic and financial assessment of NAFIN - DCA guarantee program.	In-Progress
3.1.4	DCA - NAFIN Alliance	In-Progress
3.1.5	Matrix of business activity vs. type of technology of the NAFIN - DCA guarantee program.	In-Progress
3.1.6	Preparation and dissemination of program reference documents	In-Progress
3.1.7	Demonstration projects on technologies and sectors identified in the Business/Technology Matrix	In-Progress
3.1.8	Technical Assistance on the Web page design for the guarantees program identified in the Business/Technology Matrix	In-Progress
3.1.9	Development of an application for calculating energy savings in SME's	In-Progress
3.1.11	Strategy to enhance the PAEEEM at FIDE's regional offices	In-Progress
3.2.1	Energy Efficiency Project on Steam Generation and Distribution Systems (SG&DS) in the Industrial	In-Progress
3.2.3	Solid Waste Management of Mexico City's Central Market (CEDA).	In-Progress
3.2.4	Strategic advice to the Auction Process for Renewable Energy Projects working group (Auction implementation)	Planned
3.2.5	Quantifying Externalities of Systems Involving the use of Renewable Energy against Conventional Systems (Third Stage)	In-Progress
3.2.6	Estimating the results of the implementation of the NADF-008-AMBT-2005 norm.	In-Progress

Activity Number	Activity Name	Status
3.2.7	Mexico Renewable Energy Grid Integration Roadmap	In-Progress
3.2.9	Clean Cook Stoves	Canceled
3.3.1	Nationally Appropriated Mitigation Action on CEMENT Sector.	In-Progress
3.3.3	Nationally Appropriated Mitigation Action on Photovoltaic (PV) Systems in the Export Industry.	Planned
3.3.4	Nationally Appropriated Mitigation Action on Agricultural Irrigation.	Planned

4.- Reduction of GHG Emissions (metric tons). (PMP Indicator 4.8.2-25). Unit: Tons of CO₂e

Activity Number	Activity Name	Status
3.2.2	Mitigation Report on the Steam Generation and Distribution Systems Project	In-Progress

This report includes 1,590 Tons of CO₂e mitigated from the implementation of energy efficiency measures at a petrochemical company. As a result of the installation of a new high efficiency burner on one of their main steam boilers and improving the insulation of their steam distribution system, the company reports a reduction in natural gas consumption of 28,313 GJ per year. Their investment stands at 5,561,250 MXN with an estimated benefit of 1,672,979 MXN per year.

KEY DOCUMENTATION

Reference table of documents that support the reported activities and accomplishments:

Activity Number	Download link
1.1.13	http://www.mledprogram.org/docs/ENCC.pdf
1.1.11	On request at info@mledprogram.org or on USAID TraiNet
1.1.12	On request at info@mledprogram.org or on USAID TraiNet
1.1.14	On request at info@mledprogram.org or on USAID TraiNet
1.2.3	On request at info@mledprogram.org or on USAID TraiNet
3.4.3	On request at info@mledprogram.org or on USAID TraiNet
3.4.4	On request at info@mledprogram.org or on USAID TraiNet
3.4.5	On request at info@mledprogram.org or on USAID TraiNet
1.1.1	www.mledprogram.org/docs/MLED-DOC-Analisis-actualizado-base-emisiones-GEI-Mexico.pdf www.mledprogram.org/docs/MLED-DOCU-Updated-analysis-Mexicos-GHG.pdf
1.1.5	www.mledprogram.org/docs/MLED-DOC-Analisis-actualizado-base-emisiones-GEI-Mexico.pdf www.mledprogram.org/docs/MLED-DOCU-Updated-analysis-Mexicos-GHG.pdf
1.1.6	www.mledprogram.org/docs/MLED-Inventario-de-Modelos-y-Modeladores.pdf
1.1.9	www.mledprogram.org/docs/MLED-DOC-Analisis-actualizado-base-emisiones-GEI-Mexico.pdf www.mledprogram.org/docs/MLED-DOCU-Updated-analysis-Mexicos-GHG.pdf
1.1.10	www.mledprogram.org/docs/MLED-DOC-Analisis-actualizado-base-emisiones-GEI-Mexico.pdf www.mledprogram.org/docs/MLED-DOCU-Updated-analysis-Mexicos-GHG.pdf
1.2.6	www.mledprogram.org/docs/MLED-DOCU-Elementos de reglamentacion federal de la LGCC.pdf www.mledprogram.org/docs/MLED-DOCU-Guia de Estados y Municipios.pdf www.mledprogram.org/docs/MLED-DOCU-Anexo Elementos de reglamentacion federal de la LGCC.pdf www.mledprogram.org/docs/MLED-PRESE-Necesidades de Reglamentacion Federal de la LGCC.pdf www.mledprogram.org/docs/MLED-PRESE-Necesidades de Reglamentacion Federal y Local de la LGCC.pdf
1.2.7	www.mledprogram.org/docs/MLED-DOCU-Policas Estatales en Materia de Cambio Climatico.pdf
1.2.8	On request at info@mledprogram.org
1.3.2	www.mledprogram.org/docs/FINALIPVver1.pdf
2.1.1	www.mledprogram.org/docs/MLED-DOC-MRV-Reporte-Internacional_Rev1.pdf www.mledprogram.org/docs/MLED-DOC-MRV_International_Report_rev1.pdf
2.3.2	Not public. On request at info@mledprogram.org
3.1.10	Not public. On request at info@mledprogram.org
3.2.10	Not public. On request at info@mledprogram.org
3.2.11	Not public. On request at info@mledprogram.org
3.2.12	Not public. On request at info@mledprogram.org
3.2.13	Not public. On request at info@mledprogram.org

PROBLEMS ENCOUNTERED AND ACTIONS TAKEN TO RESOLVE THEM

- Task 1:

- The Stockholm Environment Institute SEI/UNAM team under Task 1 faced several unforeseen data availability problems related to the construction of the updated mitigation cost curves. These problems were largely resolved, but resulted in a slight delay in the conclusion of this Activity.

- Task 2:

- In late May, MLED was notified by subcontractor MGM Innova of the resignation of Task Leader 2 from MGM effective June 1. This was a significant blow, as he has been the Task 2 Leader since the inception of the MLED Program. MGM immediately hired a new leader as a replacement to minimize the impact on program activities. New leader and MGM have prepared a work plan to minimize any additional delivery delay in Task 2 activities.

- Task 3:

- In general, the recent change in the Mexico City Government administration has delayed the activities related to Solar Water Heating Systems (SWHS) and Solid Waste Management for CEDA, as the new administration began to organize and prioritize its activities. Similarly, due to the change of officials at the federal level, the areas of cooperation initially designed with partners, such as the National Commission for the Efficient Use of Energy (CONUEE) were modified, causing delays in the development of activities and changes.
- **3.3.1 Nationally Appropriated Mitigation Action in the Cement Sector.** The main barrier has been the long time taken to organize the high level meeting with the Cement companies; MLED is trying to resolve this by maintaining communication at the highest levels possible. The problem appears to be the reluctance of the cement companies to share additional information that can support the NAMA preparation pending this high level meeting. MLED is proposing a Confidentiality Agreement and gathering additional information via research.
- **3.3.2 Nationally Appropriated Mitigation Action on the Small and Medium Enterprises (SMEs).** The main barrier for advancing MLED's participation is the lack of definition on the NAMA structure and work plan. MLED is maintaining close communication with GIZ in order to get information about the definition of the work plan and propose options for our participation.
- Projects in support of GDF-SEDEMA (the Mexico City Secretary of the Environment) have been affected and delayed due to changes in top management. MLED has tried to overcome these institutional barriers by trying to have closer communication with and greater involvement of SEDEMA's Secretary in order to reactivate project activities.

MLED GRANT ACTIVITY

The MLED evaluation committee accepted and successfully negotiated grant agreements with 7 of the 95 proposals received in response to the Grants Solicitation. Work continued with negotiations with grantees, USAID approval letters, completion of Grant Agreements and which are now under implementation as described in the table below. All of the grantees except one are Mexican entities.

MLED Grant Code	Grantee Name	Status
026	Amigos de Sian Ka án, A.C.	Grant Agreement Signed / Under implementation
036	Watergy México, A.C.	Grant Agreement Signed / Under implementation
042	Clean Air Institute (US)	Grant Agreement Signed / Under implementation
057	Colegio de Ingenieros Ambientales de México, A.C.	Grant Agreement Signed / Under implementation
066	Asociación Nacional de Energía Solar, A.C.	Grant Agreement Signed / Under implementation
083	Terra Peninsular, A.C.	Grant Agreement Signed / Under implementation
095	Centro Interdisciplinario para la Prevención de la Contaminación, A.C.	Grant Agreement Signed / Under implementation

TRAINING INFORMATION

DATE	EVENT	LOCATION	ATTENDANCE	MALE	FEMALE
October 9 to 11	Emissions Baseline Development workshop for INE (now INECC) and state government representatives. "Stockholm Environmental Institute/Long-Range Energy Alternatives Planning" (SEI/LEAP)	Mexico City	39	19	20
February 25 - March 1	Workshop - SEI/LEAP for INECC	Mexico D.F.	14	6	8
April 24	Forum "General Climate Change Act: Challenges and Opportunities to foster a low emissions development in Mexico"	Mexico D.F.	83	43	40
June 10 to 12	Technical assistance for the long-term institutional strengthening of CRE: Peer-to-Peer Exchange on Energy Auctions	Mexico D.F.	27	21	6
May 1 to June 17	Use of detailed cost curve methodologies and toolkit, focused on enabling INECC staff to apply and update all the cost curve analysis tools provided through MLED. Rather than a single event, this training was accomplished as consistent on-the-job training during this period.	México D.F.	21	11	10
September 10 to 12	Workshops on Development of Low Carbon Transportation Plans in Mexico in the State of Durango and Zacatecas	Durango, Dgo., Zacatecas, Zac.	45	26	19
September 11 to 12	Modeling Workshop on road transport fleet emissions in Mexico	Mexico D.F.	39	27	12
September 18 to 19	Workshop on Solar Financing	Mexico D.F.	96	80	16
September 26 to 27	First workshop on MRV was offered to Fideicomiso para el Ahorro de Energía Eléctrica (FIDE); another three workshops are scheduled for the next two months	México D.F.	31	20	11
TOTAL			395	253	142